Screening Statement on the determination of the need for a Strategic Environmental Assessment (SEA) in accordance with the Environmental Assessment of Plans and Programmes Regulations 2004 and European Directive 2001/42/EC for the Cholsey Neighbourhood Development Plan Review

#### 4 JULY 2022

#### **SUMMARY**

Following consultation with the statutory bodies, South Oxfordshire District Council (the 'Council') determines that Cholsey Neighbourhood Development Plan (NDP) Review does not require a Strategic Environmental Assessment (SEA).

#### INTRODUCTION

- An initial screening opinion was used to determine whether or not the contents of the emerging Cholsey Neighbourhood Development Plan (NDP) Review requires a Strategic Environmental Assessment (SEA) in accordance with the European Directive 2011/42/EC (the Directive) and associated Environmental Assessment of Plans and Programmes Regulations 2004 (the Regulations).
- 2. Any land use plan or programme 'which sets the framework for future development consent of projects' must be screened according to a set of criteria from Annex II of the Directive and Schedule 1 of the Regulations. These criteria include exceptions for plans 'which determine the use of a small area at local level' or which only propose 'minor modifications to a plan', if it is determined that the plan is unlikely to have significant environmental effects.
- 3. The initial screening opinion was subject to consultation with Historic England, the Environment Agency and Natural England. The results of the screening process are detailed in this Screening Statement.

#### THE SCREENING PROCESS

- 4. Using the criteria set out in Annex II of the Directive and Schedule 1 of the Regulations, a Screening Opinion determines whether a plan or programme is likely to have significant environmental effects.
- 5. The extract from 'A Practical Guide to the Strategic Environmental Assessment Directive' in Appendix 1 provides a flow diagram to demonstrate the SEA screening process.
- 6. Table 1 in Appendix 1 sets out the criteria from the Practical Guide, along with an assessment of the Cholsey NDP Review against each criterion to ascertain whether a SEA is required.

- 7. Also part of the screening process is the Habitats Regulations Assessment Screening, which can be found in Appendix 2, and the assessment of likely significance effects on the environment, which can be found in Appendix 3.
- 8. These two assessments feed into Table 1 and the SEA screening opinion.

#### CHOLSEY NEIGHBOURHOOD DEVELOPMENT PLAN REVIEW

9. The Cholsey NDP Review will contain the following vision, objectives and policy themes:

#### Vision

Our vision is for Cholsey to continue to thrive, meeting the changing needs of the community whilst conserving the distinctive character, landscape, and setting of the village that has evolved over eleven centuries of history, taking full heed of the challenges we face from the effects of Climate Change.

#### **Objectives**

- HO1 To provide sufficient market and affordable housing to meet local Cholsey
  needs as identified in the emerging South Oxfordshire Local Plan 2033. To secure
  an appropriate range and mix of homes for specific groups in the community
  including for self-build, older people, those with special needs, younger or first-time
  buyers.
  - **HO2** To ensure that people in housing need with a strong connection to Cholsey receive priority on housing allocations.
- HO3 To ensure affordable and private housing are mixed to avoid separate enclaves of one or the other.
  - **HO4** To ensure new housing sites are well and safely connected with all parts of the village and to the countryside
  - **HO5** To ensure new housing sites provide a decent quality environment for existing and new residents and appropriate infrastructure and services for the increased population.
  - HO6 To ensure that the main highway access for new housing sites is
    positioned to minimize traffic through the village and that sites have good access for
    vehicles, cycles, pedestrians and to public transport
  - **IO1** To provide a range of sports, leisure, and social facilities to meet the needs of the whole Cholsey community.
  - **IO2** To continue to apply pressure on the Clinical Commissioning Group (CCG) to provide a 'satellite' surgery for village residents and ensure that a suitable space is available in the village for a surgery to operate;

- **IO3** To ensure relevant agencies work together to provide adequate water supply, surface water drainage and reliable sewage works for Cholsey and Wallingford and ensure that new development does not exacerbate and where possible mitigates any existing flooding, water, drainage, and sewage problems
- **IO4** To seek opportunities to improve shopping facilities for the village. This could include further retail space away from the existing Centre as well as additional facilities for existing shops such as trolley storage space, shop storage and space for delivery vehicles to park and maneuvers safely. To protect existing shops, restaurants, cafes, and public houses unless they are proven to no longer be viable.
- **IO5** To require that new housing sites contribute to improving provision for recreation for teenagers
- IO6 To improve facilities at the recreation ground
- IO7 To require that all new homes have access to fast broadband.
- IO8 To safeguard employment land and support those who work from home
- **TO1** To promote walking, cycling and public transport as first choice travel options for Cholsey residents and ensure that facilities to support these are in place including safe routes and reliable and sustainable public transport.
- **TO2** To ensure that new development and their associated access to the road network takes place in areas which minimize traffic hazards on existing roads and where opportunities arise enable improvements to road safety.
- TO3 To ensure that the design of new development connects to and where possible improves the walking and cycling network and provides for the safety of all road users both within the development area and on existing roads
- **TO4** To improve facilities that encourage residents to walk and cycle within the village, this includes footpaths, cycle routes and road crossings; and to improve parking facilities, in particular:
- for station users by encouraging the franchise operator to provide secure and adequate car and cycle parking
- for children to get to and from school safely
- for older and disabled people to use village facilities
- **EO1** To encourage public access to green spaces and to the wider countryside, where possible link greenspaces through green corridors. To allocate resources to improve the quality of greenspaces, footpaths, and bridleways both for recreation and for ecological diversity.
- **EO2** To ensure that new development in Cholsey is mindful of its sensitive setting in and adjacent to both the Chilterns and North Wessex Downs AONBs. New housing should be at an appropriate density and of a good design acknowledging and enhancing the rural character of Cholsey and should accord with policies for the AONBs.

- **EO3** To prioritise the protection and enhancement of:
- the River Thames including the Thames Path National Trail
- Key views
- AONBs
- existing green spaces
- **EO4** To ensure that our heritage and historic environment is retained within an appropriate environment for future generations to appreciate and value
- **EO5** To ensure that rural areas are protected in accordance with national and local strategic policies.
- **EO6** To enable residents and visitors to enjoy Cholsey's special riverside location and capacity for water-based recreation
- **EDO1** To ensure that there are sufficient spaces for all who wish to attend the schools and/or use the education facilities in Cholsey
- **EDO2** To reduce congestion around Cholsey Primary School and to always ensure safe accessibility
- EDO3 To increase the proportion of children walking or cycling to school

#### **Policy Themes**

- Housing
- Environment
- Infrastructure and Services
- Education
- 10. The Cholsey NDP was adopted as part of the district council's development plan on 11 April 2019. The plan was tested against the now superseded Core Strategy and Saved policies from the Local Plan, however it was prepared considering the emerging Local Plan, particularly the emerging policy direction and its reasoning and evidence. The plan was supported by a Sustainability Appraisal Report which included a Strategic Environmental Assessment.
- 11. The Cholsey NDP Review proposes to update some of the existing policies. The NDP vision and the objectives remain largely unchanged, although reference to climate change has been added. The existing allocations are being carried forward, with no updates to their policy wording. The most significant update to the Cholsey NDP Review include the proposed introduction of a 10% gain in biodiversity and vehicle charging points for new housing development. Whilst other modifications

- are likely to be proposed to some the existing policy wording, these are not likely to be substantial.
- 12. All of the allocation sites have planning permission and 2 out of the 3 sites are complete, with the final site under construction.
- 13. The Cholsey NDP Review will continue to plan positively, with a wide range of policies covering for example: landscape, conservation and heritage, flooding, tourism and sustainable travel.
- 14. Policies in the Cholsey NDP Review will continue to support sustainable appropriate development in the neighbourhood area, which will not adversely impact on the rural nature of the parish. Catering for growth in a manner which respects Cholsey's setting in the rural landscape and its close association with the River Thames is particularly important.
- 15. Overall, we note that the plan does not allocate any new sites for development, it carries over the existing allocations, and continues to place great emphasis on conserving the character and appearance of the area. The allocations also already benefit from planning permission, which are or have been built out.
- 16. It is therefore concluded that the implementation of the Cholsey NDP Review would not result in likely significant effects on the environment.

#### **CONSULTATION RESPONSES**

- 17. The screening opinion was sent to Natural England, The Environment Agency and Historic England on 29 March 2022 for a four-week consultation period. The responses in full are presented in Appendix 4.
- 18. The Environment Agency did not provide comments on this SEA Screening.
- 19. Natural England confirmed their agreement, that the Cholsey NDP Review does not need a SEA.
- 20. Historic England confirmed their agreement, that the Cholsey NDP Review does not need a SEA.

#### CONCLUSION

- 21. As a result of the screening undertaken by the Council, the following determination has been reached.
- 22. The Cholsey NDP Review is unlikely to have significant effects on Natura 2000 sites, therefore, an Appropriate Assessment for the Cholsey Neighbourhood Development Plan Review is not required.
- 23. Based on the assessment presented in Appendices 1 & 3, the Cholsey NDP Review is unlikely to have a significant effect on the environment.

24. The Cholsey NDP Review does not require a Strategic Environment Assessment.

Authorised by: Harry Barrington-Mountford Head of Policy and Programmes

Signed:

**Date:** 04/07/2022

### Appendix 1 – Extract from 'A Practical Guide to the Strategic Environmental Assessment Directive' (DCLG) (2005)

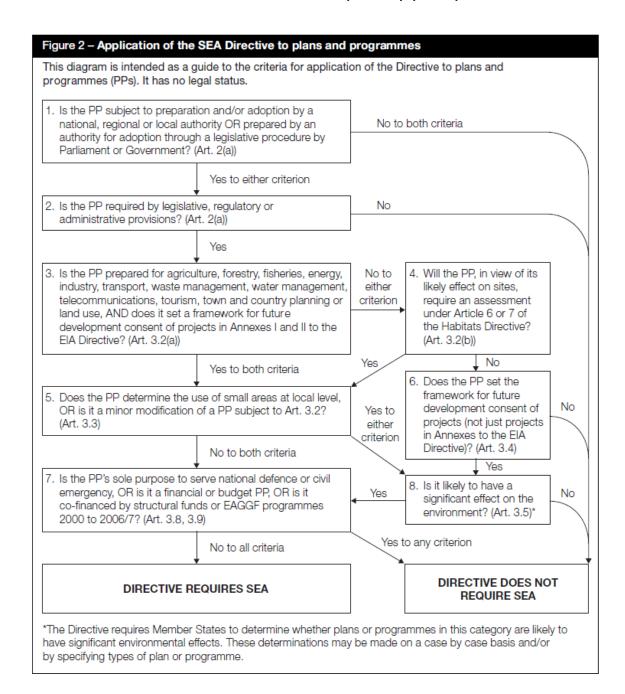


Table 1: Application of SEA Directive as shown in Appendix 1
[Note to author – most of these boxes contain standard text –greyed out. Those where specific details need to be included are Qs 3,4,5 & 8]

Stage	Y/N	Explanation
1. Is the Neighbourhood Plan subject to preparation and/or adoption by a national, regional or local authority OR prepared by an authority for adoption through a legislative procedure by Parliament or Government? (Art. 2(a))	Y	<ul> <li>The preparation of and adoption of the Neighbourhood Development Plan is allowed under the Town and Country Planning Act 1990 as amended by the Localism Act 2011. The Neighbourhood Plan is being prepared by the Cholsey NDP Steering Group, a working group who report to the Cholsey Parish Council (as the "relevant body") and will be "made" by South Oxfordshire District Council as the local authority. The preparation of Neighbourhood Plans is subject to the following regulations: <ul> <li>The Neighbourhood Planning (General) Regulations 2012</li> <li>The Neighbourhood Planning (referendums) Regulations 2012</li> <li>The Neighbourhood Planning (General) (Amendment) Regulations 2015</li> <li>The Neighbourhood Planning (Referendums) (Amendment) Regulations 2016</li> <li>The Neighbourhood Planning (General) (Amendment) Regulations 2016</li> <li>The Neighbourhood Planning (General) (Amendment) Regulations 2017</li> </ul> </li></ul>
2. Is the NP required by legislative, regulatory or administrative provisions? (Art. 2(a))	Y	Whilst the Neighbourhood Development Plan is not a requirement and is optional under the provisions of the Town and Country Planning Act 1990 as amended by the Localism Act 2011, it will, if "made", form part of the Development Plan for the District. It is therefore important that the screening process considers whether it is likely to have significant environmental effects and hence whether SEA is required under the Directive.

3. Is the Neighbourhood Plan prepared for agriculture, forestry, fisheries, energy, industry, transport, waste management, water management, telecommunications, tourism, town and country planning or land use, AND does it set a framework for future development consent of projects in Annexes I and II (see Appendix 2) to the EIA Directive? (Art 3.2(a))	N	The Cholsey NDP Review is prepared for town and country planning and land use and will not set out a framework for future development of projects that would require an EIA.
4. Will the Neighbourhood Plan, in view of its likely effect on sites, require an assessment for future development under Article 6 or 7 of the Habitats Directive? (Art. 3.2 (b))	N	The Cholsey NDP is unlikely to have significant effects on Natura 2000 sites. See Habitat Regulations Assessment (HRA) Screening Opinion for the Cholsey NDP in Appendix 2.
5. Does the Neighbourhood Plan determine the use of small areas at local level, OR is it a minor modification of a PP subject to Art. 3.2? (Art. 3.3)	Y	The Cholsey NDP Review will determine the use of sites/small areas at a local level.
6. Does the Neighbourhood Plan set the framework for future development consent of projects (not just projects in annexes to the EIA Directive)? (Art 3.4)	Y	When made, the Cholsey NDP Review will include a series of policies to guide development within the village. This will inform the determination of planning applications providing a framework for future development consent of projects.
7. Is the Neighbourhood Plan's sole purpose to serve the national defence or civil emergency, OR is it a financial or budget PP, OR is it co-financed by structural funds or EAGGF programmes 2000 to 2006/7? (Art 3.8,	N	N/A

3.9)		
8. Is it likely to have a significant effect on the environment? (Art. 3.5)	N	The plan is not likely to have significant effects on the environment. See assessment of the likely significance of effects on the environment in Appendix 3.

# Appendix 2 - Habitat Regulations Assessment (HRA) Screening Opinion for the Cholsey Neighbourhood Development Plan Review

#### INTRODUCTION

- The Local Authority is the "competent authority" under the Conservation of Habitats and Species Regulations 2017, and needs to ensure that Neighbourhood Plans have been assessed through the Habitats Regulations process. This looks at the potential for significant impacts on nature conservation sites that are of European importance<sup>1</sup>, also referred to as Natura 2000.
- 2. This Screening Assessment relates to a Neighbourhood Development Plan that will be in general conformity with the strategic policies within the development plan² (the higher level plan for town and country planning and land use). This Screening Assessment uses the Habitats Regulations Assessment of South Oxfordshire District Council's Local Plan³ as its basis for assessment. From this, the Local Authority will determine whether the Cholsey Neighbourhood Development Plan Review is likely to result in significant impacts on Natura 2000 sites either alone or in combination with other plans and policies and, therefore, whether an 'Appropriate Assessment' is required.

#### **LEGISLATIVE BASIS**

3. Article 6(3) of the EU Habitats Directive provides that:

"Any plan or project not directly connected with or necessary to the management of the [European] site but likely to have a significant effect thereon, either individually or in combination with other plans or projects, shall be subject to appropriate assessment of its implications for the site in view of the site's conservation objectives. In the light of the conclusions of the assessment of the implications for the site and subject to the provisions of paragraph 4, the competent national authorities shall agree to the plan or project only after having ascertained that it will not adversely affect the integrity of the site concerned and, if appropriate, after having obtained the opinion of the general public."

4. Regulations 105-106 of the Conservation of Habitats and Species Regulations 2017 state:

"105.—(1) Where a land use plan—

<sup>&</sup>lt;sup>1</sup> Special Protection Areas (SPAs) for birds and Special Areas of Conservation (SACs) for other species, and for habitats.

<sup>&</sup>lt;sup>2</sup> The South Oxfordshire Local Plan 2035 (December 2020).

<sup>&</sup>lt;sup>3</sup> South Oxfordshire Local Plan Habitats Regulations Assessment Report (March 2019)

- (a) is likely to have a significant effect on a European site or a European offshore marine site (either alone or in combination with other plans or projects), and
- (b) is not directly connected with or necessary to the management of the site, the plan-making authority for that plan must, before the plan is given effect, make an appropriate assessment of the implications for the site in view of that site's conservation objectives.
- (2) The plan-making authority must for the purposes of the assessment consult the appropriate nature conservation body and have regard to any representations made by that body within such reasonable time as the authority specifies.
- (3) The plan-making authority must also, if it considers it appropriate, take the opinion of the general public, and if it does so, it must take such steps for that purpose as it considers appropriate.
- (4) In the light of the conclusions of the assessment, and subject to regulation 107, the plan-making authority must give effect to the land use plan only after having ascertained that it will not adversely affect the integrity of the European site or the European offshore marine site (as the case may be).
- (5) A plan-making authority must provide such information as the appropriate authority may reasonably require for the purposes of the discharge by the appropriate authority of its obligations under this Chapter.
- (6) This regulation does not apply in relation to a site which is—
- (a) a European site by reason of regulation 8(1)(c), or
- (b) a European offshore marine site by reason of regulation 18(c) of the Offshore Marine Conservation Regulations (site protected in accordance with Article 5(4) of the Habitats Directive).
- 106.—(1) A qualifying body which submits a proposal for a neighbourhood development plan must provide such information as the competent authority may reasonably require for the purposes of the assessment under regulation 105 or to enable it to determine whether that assessment is required.
- (2) In this regulation, "qualifying body" means a parish council, or an organisation or body designated as a neighbourhood forum, authorised for the purposes of a neighbourhood development plan to act in relation to a neighbourhood area as a result of section 61F of the TCPA 1990 (authorisation to act in relation to neighbourhood areas)(159), as

applied by section 38C of the 2004 Planning Act (supplementary provisions) (160).

- (3) Where the competent authority decides to revoke or modify a neighbourhood development plan after it has been made, it must for that purpose make an appropriate assessment of the implications for any European site likely to be significantly affected in view of that site's conservation objectives; and regulation 105 and paragraph (1) apply with the appropriate modifications in relation to such a revocation or modification.
- (4) This regulation applies in relation to England only."

#### **EUROPEAN SITES**

- 5. The HRA of the South Oxfordshire Local Plan used a screening distance of 17km to identify European sites which could be affected by development from the plan. This distance has been subject to consultation with Natural England and reflects the average travel to work distance in the district. As such, the same distance has been applied in this HRA screening.
- 6. The following European sites lie wholly or partly within 17km of Cholsey and have been taken into consideration:
  - 1. <u>Little Wittenham SAC Approximately 3km (South Oxfordshire District Council)</u>
- 7. One of the best-studied great crested newt sites in the UK, Little Wittenham comprises two main ponds set in a predominantly woodland context (broadleaved and conifer woodland is present). There are also areas of grassland, with sheep grazing and arable bordering the woodland to the south and west. The River Thames is just to the north of the site, and a hill fort to the south. Large numbers of great crested newts Triturus cristatus have been recorded in the two main ponds, and research has revealed that they range several hundred metres into the woodland blocks.
- 8. The main pressures and threats to this site include the impacts of public access and disturbance, and invasive fish species upon great crested newt. With regard to the types of development that may be brought forward in the Local Plan, visitor disturbance could impact the site.
  - 2. <u>Hartslock Wood SAC Approximately 6km (South Oxfordshire District</u> Council)

- 9. This site hosts the priority habitat type "orchid rich sites". The steep slopes of this site on the chalk of the Chilterns comprise a mosaic of chalk grassland, chalk scrub and broadleaved woodland. The chalk grassland mostly consists of a mosaic of shorter-turf NVC type CG2 Festuca ovina—Avenula pratensis grassland and taller CG3 Bromus erectus grassland. The site supports one of only three UK populations of monkey orchid Orchis simia, a nationally rare Red Data Book species. The bulk of this site lies on a steep slope above the River Thames. Recent storms and landslips have resulted in a diverse agestructure for the yew population. Open patches show a rich flora including local species such as southern wood-rush Luzula forsteri, wood barley Hordelymus europaeus and narrow-lipped helleborine Epipactis leptochila.
- 10. The main threat to this site is air pollution and the risk of atmospheric nitrogen deposition upon the dry grasslands and yew-dominated woodland. With regard to the types of development that may be brought forward in the Local Plan, air pollution could impact the site.
  - 3. <u>Aston Rowant SAC Approximately 14km (South Oxfordshire District Council)</u>
- 11. Aston Rowant is classified as SAC because it supports one of the largest remaining populations of juniper in lowland Britain. It is selected as an example of juniper formations on the chalk in the south east of England. At this site juniper is present as part of a mixed scrub community but also occurs as isolated bushes in chalk grassland. In common with most lowland populations of juniper, successful reproduction and survival of new generations of bushes is extremely rare and conservation is currently dependent upon significant levels of management intervention. The low level of reproductive success is the main threat to the feature at this site. Aston Rowant also supports Asperulo-Fagetum beech forests although this is not a primary reason for classification as SAC.
- 12. The main pressures and threats to this site include an unsustainable onsite population, changes in species distribution, disease of juniper as well as the impacts of air pollution and the risks of atmospheric nitrogen deposition upon juniper. Additionally, conflicting conservation objectives threaten beech.
  - 4. <u>Chiltern Beechwood SAC Approximately 16km (South Oxfordshire District Council and Buckinghamshire, Berkshire, Hertfordshire, Bedfordshire)</u>
- 13. The Chilterns Beechwoods SAC comprises nine separate sites scattered across the Chilterns. There are three features of interest: semi-natural grasslands and scrubland on chalk; Asperulo-Fagetum beech woodland (for which this is considered to be one of the best areas in the UK and lies in the centre of the habitat's UK range); and Stag beetle Lucanus cervus,

- for which the area is considered to support a significant presence. The rare coralroot Cardamine bulbifera is found in these woods.
- 14. The main pressures and threats to this site include the impacts of forestry and woodland management, disease, deer and the invasive species of grey squirrel upon beech. Additionally, the changes in species distribution of stag beetle as well as the impact of public access and disturbance upon stag beetle. Air pollution and the impact of atmospheric nitrogen deposition also threaten the dry grasslands, beech and stag beetle.
  - 5. <u>River Lambourn Special Area of Conservation Approximately 16km (Berkshire)</u>
- 15. The River Lambourn is an example of a classic chalk stream with a seasonally dry winterbourne section. It is relatively unmodified and has near-natural flow characteristics. The river supports a characteristic range of aquatic plant communities of the Ranunculion fluitantis and Callitricho-Batrachion types. As well as being classified as SAC for its river type, the Lambourn is also of importance in supporting self-sustaining populations of Bullhead. An additional qualifying feature present is Brook lamprey.
- 16. The main pressures and threats to this site include the impacts of siltation and water pollution, the invasive species of crayfish, hydrological changes, inland flood defence works and inappropriate cutting and mowing upon the following features; rivers with floating vegetation often dominated by water-crowfoot, Brook lamprey, and Bullhead. With regard to the types of development that may be brought forward in the Local Plan, water quality and quantity could impact the site.
- 17. In March 2022 a guidance document was released which highlighted the risk of water pollution and eutrophication being a threat to the condition of the River Lambourn SAC. The guidance requires that development within the river catchment area sustains nutrient neutrality and advises HRAs to undertake a precautionary approach. Nevertheless, further assessment is not required on the Cholsey neighbourhood plan due to this guidance; as the neighbourhood plan area does not fall within the catchment area and it is not promoting any additional development.
  - 6. <u>Kennet and Lambourn Floodplain Special Area of Conservation Approximately 17km (Berkshire and Wiltshire)</u>
- 18. The Kennet and Lambourn Floodplain SAC consists of a cluster of sites in the Kennet and Lambourn river valleys. These areas represent locations where the terrestrial snail Vertigo moulinsiana is particularly abundant.
- 19. The main pressures and threats to this site include the impacts hydrological changes caused by the decline of Vertigo moulinsiana, water pollution caused by mollucicides, changing land management and

inappropriate water levels, upon Desmoulin's whorl snail. Also, the impacts of water pollution and hydrological changes upon these features as well as Desmoulin's whorl snail. With regard to the types of development that may be brought forward in the Local Plan, water quality and quantity could impact the site.

- 7. <u>Cothill Fen Special Area of Conservation Approximately 16km (Vale of White Horse District Council)</u>
- 20. Cothill Fen is an exceptionally important site with an outstanding range of nationally rare habitats which support a large number of rare invertebrates and plants. The habitats consist of calcareous fen, calcareous grassland, woodland and scrub of varying degrees of wetness. The habitat supports over 330 species of vascular plant and over 120 nationally scarce or rare invertebrates, including the nationally rare Southern Damselfly (Coenagrion mercuriale).
- 21. The main pressures and threats to this site include the impacts of water pollution and hydrological changes, as well as air pollution and the impact of atmospheric nitrogen deposition upon the calcium-rich spring water-fed fens. With regard to the types of development that may be brought forward in the Local Plan, air pollution, and water quality and quantity could impact the site.

#### **ASSESSMENT**

- 22. As required under Regulation 106 of the Conservation of Habitats and Species Regulations 2017 (the 'Habitats Regulations'), the qualifying body (Cholsey Parish Council) provided the required information to enable South Oxfordshire District Council to determine whether the assessment under Regulation 105 is required. Consideration has been given to the potential for the development proposed by the neighbourhood plan to result in significant effects associated with:
  - Physical loss of/damage to habitat;
  - Non-physical disturbance e.g. noise/vibration or light pollution;
  - Air pollution
  - Increased recreation pressure; and
  - Changes to hydrological regimes
- 23. The Cholsey NDP adopted in 2019 was supported by a Habitats Regulations Assessment Screening 3. The HRA Screening considered whether the plan could have a significant effect on the integrity of important wildlife sites, either alone or in combination with other plans, including the South Oxfordshire Local Plan. The HRA Screening assessed the Neighbourhood Plan as it proposed to allocate a total of 189 homes. It

<sup>&</sup>lt;sup>3</sup> Cholsey Neighbourhood Plan Habitats Regulations Assessment (August 2018)

also took into account the emerging Local Plan at the time, which asked for 15% growth at Larger Villages such as Cholsey. The HRA Screening assessed the likely significant effects on the European sites within 17km of Cholsey. It concluded that the Cholsey Neighbourhood Plan would not give rise to likely significant effects on European sites, either alone or incombination with other plans or projects, and Appropriate Assessment was therefore not required.

- 24. The Cholsey NDP Review is not proposing to allocate any new sites for development. The plan seeks to carry forward the existing allocations, and update some of the existing policies. All of the allocation sites have planning permission and 2 out of the 3 sites are complete, with the final site under construction.
- 25. In addition the South Oxfordshire Local Plan Habitats Regulations Assessment Report (March 2019) considered the Cholsey Neighbourhood Plan 2019 and the provision of 189 houses over the plan period of 2017-2033 that the neighbourhood plan was making. The assessment identified an uncertain recreation impact of 27 dwellings in Cholsey on the Little Wittenham SAC as it lies <7km from the SAC and could therefore potentially contribute an increase in visitors to the SAC. However, it concluded that the number of proposed homes at this location is small and unlikely to contribute significant recreational pressure from each site alone. The Cholsey NDP Review is not seeking to increase the provision and therefore, the in-combination effects of the proposed growth in Cholsey has been considered.
- 26. The Plan does not allocate any additional sites for development or promote additional development beyond what is supported in the adopted Development Plan.

#### CONCLUSION

27. The Cholsey NDP Review is unlikely to have significant effects on Natura 2000 sites, either alone or in combination with other plans or projects, therefore, an Appropriate Assessment for the Cholsey NDP Review is not required.

## Appendix 3 - Assessment of the likely significance of effects on the environment

1. Characteristics of the Plan, having regard to:			
(a) the degree to which the plan or programme sets a framework for projects and other activities, either with regard to the location, nature, size and operating conditions or by allocating resources;	The Cholsey NDP Review would, if adopted, form part of the Statutory Development Plan and as such does contribute to the framework for future development consent of projects. However, the Plan will sit within the wider framework set by the National Planning Policy Framework, the strategic policies of the South Oxfordshire Local Plan 2035.		
(b) the degree to which the plan or programme influences other plans and programmes including those in a hierarchy;	A Neighbourhood Development Plan must be in conformity with the Local Plan for the District. It does not influence other plans. The Cholsey NDP Review is unlikely to influence other Plans or Programmes within the statutory development plan.		
(c) the relevance of the plan or programme for the integration of environmental considerations in particular with a view to promoting sustainable development;	National policy requires a presumption in favour of sustainable development, which should be seen as a golden thread through plan-making, including the Cholsey NDP Review. A basic condition of the Cholsey NDP Review is to contribute to the achievement of sustainable development.		
(d) environmental problems relevant to the plan or programme; and	The environmental impact of the proposals within the Cholsey NDP Review is likely to be minimal due to the scale of development proposed.		
	The Cholsey NDP area contains the following environmental designations:		
	<ul> <li>North Wessex Downs Area of Outstanding Natural Beauty</li> <li>Ancient Woodland</li> <li>BAP priority habitats</li> <li>Flood Zones</li> <li>Protected species buffer</li> <li>Tree Preservation Orders</li> </ul>		
	There are the following SACs within 17km of the Cholsey NDP area: These are as follows:		
	<ul> <li>Little Wittenham SAC – approx.</li> <li>3km</li> <li>Hartslock Wood SAC – approx.</li> <li>6km</li> </ul>		

- Aston Rowant SAC approx.
   14km
- Chilterns Beechwood SAC approx. 16km
- River Lambourn SAC approx. 16km
- Kennet and Lambourn Floodplain SAC - approx. 17km
- Cothill Fen SAC approx. 16km

There are also the following SSSI's located within the following distance of Cholsey NDP area:

- Moulsford Downs SSSI approx.
   1km
- Aston Upthorpe Downs SSSI approx. 2km

The plan will seek to carry forward the existing allocations and update existing policies.

As the plan is proposing to carry forward existing allocations, which already benefit from planning permission, it is considered that the effects of the proposals are not likely to be significant.

The Cholsey NDP Review area also contains the following designations:

Cholsey Conservation Area Listed buildings Archaeological constraints

We are of the opinion the Neighbourhood Plan does not propose any development that is likely to harm these designations as the plan seeks to conserve the village, its character and setting. The policies in the Neighbourhood Plan will require these designations to be protected and therefore there would not be likely significant effects to the environment.

(e) the relevance of the plan or programme for the implementation of The proposed development in the Cholsey NDP Review has been judged not to have an impact on Community legislation.

	ects and of the area likely to be affected,
having regard, in particular,	
(a) the probability, duration, frequency and reversibility of the effects;	The Cholsey NDP is likely to have modest but enduring positive environmental effects. The effects are not likely to be reversible as they relate to development. However, they will be of a local scale through limited infill sites within the village boundaries.  The allocations are being carried forward from the made Cholsey NDP, therefore we do not consider that these will have an effect.
(b) the cumulative nature of the effects;	It is intended that the positive social effects of providing residential development through the existing allocations will have positive cumulative benefits for the area.
(c) the transboundary nature of the effects;	The effects of the Plan are unlikely to have transboundary <sup>4</sup> impacts.
(d) the risks to human health or the environment (for example, due to accidents);	The policies in the plan are unlikely to present risks to human health or the environment.
(e) the magnitude and spatial extent of the effects (geographical area and size of the population likely to be affected);	The Cholsey NDP Review relates to the parish of Cholsey, which includes the village of Cholsey. The Cholsey NDP Review is not proposing any new development, therefore the potential for environmental effects is likely to be small and localised.
(f) the value and vulnerability of the area likely to be affected due to:	The Cholsey NDP area contains the following special natural characteristics and cultural heritage elements:
(i) special natural characteristics or cultural heritage; (ii) exceeded environmental quality standards or limit values; or (iii) intensive land-use; and	<ul> <li>Listed Buildings</li> <li>Local heritage assets</li> <li>Archaeological constrains</li> <li>Cholsey Conservation Area</li> <li>North Wessex Downs AONB</li> <li>Ancient Woodland</li> <li>Tree Preservation Orders</li> </ul>

<sup>4</sup> Transboundary effects are understood to be in other Member States.

There are also the following SSSI's located within the following distance of Cholsey NDP area:

- Moulsford Downs SSSI approx.
   1km
- Aston Upthorpe Downs SSSI approx. 2km

The Cholsey NDP Review offers an opportunity to enhance the natural environment and the cultural heritage of the area through the proposals being considered. It is clear that the aspects of the plan that are most likely to effect the special natural characteristics and cultural heritage are the carried forward site allocations, householder development and development within the built up area. These forms of development may impact on the integrity of protected sites and the character and appearance of listed buildings, their setting, the conservation area, and the AONB setting.

In relation the site allocations, these are being carried forward from the made Cholsey NDP. All the sites already benefit from planning permission, with 2 out of the 3 sites complete, and the final site under construction. As such, the continuation of the allocations in the Cholsey NDP Review are not considered to create significant effects.

The SACs and SSSI are located outside the NDP designated area. Little Wittenham SAC is the closest SAC to the designated neighbourhood area, approximately 3km from the neighbourhood plan boundary. Moulsford Downs SSSI is the closest SSSI to the neighbourhood area, approximately 1km from the Cholsey NDP area.

The HRA Screening Assessment in appendix 2 concluded that: The Cholsey NDP Review is unlikely to have significant effects on Natura 2000 sites, either alone or in combination with other plans and projects therefore, an Appropriate Assessment of the Cholsey Neighbourhood Development Plan Review is not required.

The main vulnerability of the parish is the impact of householder and small scale developments within the village boundaries on the character and appearance of the Conservation Area, listed buildings and archaeological sites. However, given there are no new allocations and the NDP policies merely add detail and aid the interpretation of the existing Local Plan policies, it is considered that the effects of the proposals in the plan are not likely to be significant.

The objectives of the Cholsey NDP Review set out how the plan will cater for growth in a manner which conserves and enhances heritage within the neighbourhood area. The plan is considered to have a neutral effect on cultural heritage because there is no indication given in the objectives that the plan would go beyond national and local policy and therefore, it is considered that the effects of the proposals in the plan are not likely to be significant.

Environmental quality standards or limit values are not considered likely to be significantly affected by the Cholsey NDP Review.

In light of the modifications proposed in the Cholsey NDP Review, the plan is not likely to cause significant effects in relation to intensive land use.

(g) the effects on areas or landscapes which have a recognised national, Community or international protection status. The Cholsey NDP designation area includes part of the North Wessex Downs Area of Outstanding Natural Beauty, recognised to contain some of the finest landscapes in England. The majority of the built-up area of the village of Cholsey is not within AONB. One of the existing allocations is within the AONB, but as it is not a new allocation and development is now complete; it is considered that the effects predicted are not likely to be significant.

### Appendix 4 – Statutory Consultee Responses

#### **NATURAL ENGLAND**

Date: 25 April 2022 Our ref: 387431

Your ref: Cholsey Neighbourhood Plan - SEA Screening

Ms Rosalynn Whiteley Enquiries/Assistant Planning Officer (Neighbourhood) South Oxfordshire and Vale of White Horse District Councils

BY EMAIL ONLY - rosalynn.whiteley@southandvale.gov.uk



Hornbeam House Crewe Business Park Electra Way Crewe Cheshire CW1 6GJ

T 0300 060 3900

Dear Ms Whiteley

#### Cholsey Neighbourhood Plan – SEA Screening Opinion

Thank you for your consultation request on the above dated and received by Natural England on 29<sup>th</sup> March 2022.

Natural England is a non-departmental public body. Our statutory purpose is to ensure that the natural environment is conserved, enhanced, and managed for the benefit of present and future generations, thereby contributing to sustainable development.

#### Screening Request: Strategic Environmental Assessment

It is our advice, on the basis of the material supplied with the consultation, that, in so far as our strategic environmental interests (including but not limited to statutory designated sites, landscapes and protected species, geology and soils) are concerned, that there are unlikely to be significant environmental effects from the proposed plan.

#### Neighbourhood Plan

Guidance on the assessment of Neighbourhood Plans, in light of the Environmental Assessment of Plans and Programmes Regulations 2004 (as amended), is contained within the <a href="National Planning Practice Guidance">National Planning Practice Guidance</a>. The guidance highlights three triggers that may require the production of an SEA, for instance where:

- ·a neighbourhood plan allocates sites for development
- •the neighbourhood area contains sensitive natural or heritage assets that may be affected by the proposals in the plan
- •the neighbourhood plan may have significant environmental effects that have not already been considered and dealt with through a sustainability appraisal of the Local Plan.

We have checked our records and based on the information provided, we can confirm that in our view the proposals contained within the plan will not have significant effects on sensitive sites that Natural England has a statutory duty to protect.

We are not aware of <u>significant</u> populations of protected species which are likely to be affected by the policies / proposals within the plan. It remains the case, however, that the responsible authority should provide information supporting this screening decision, sufficient to assess whether protected species are likely to be affected.

Notwithstanding this advice, Natural England does not routinely maintain locally specific data on all potential environmental assets. As a result the responsible authority should raise environmental issues that we have not identified on local or national biodiversity action plan species and/or habitats, local wildlife sites or local landscape character, with its own ecological and/or landscape advisers, local record centre, recording society or wildlife body on the local landscape and biodiversity receptors that may be affected by this plan, before determining whether an SA/SEA is necessary.

Please note that Natural England reserves the right to provide further comments on the environmental assessment of the plan beyond this SEA/SA screening stage, should the responsible authority seek our views on the scoping or environmental report stages. This includes any third party appeal against any screening decision you may make.

For any new consultations, or to provide further information on this consultation please send your correspondences to <a href="mailto:consultations@naturalengland.org.uk">consultations@naturalengland.org.uk</a>

Yours sincerely

Sharon Jenkins Operations Delivery Consultations Team Natural England

#### HISTORIC ENGLAND

From: Fletcher, Rachel <Rachel.Fletcher@HistoricEngland.org.uk>

Sent: 06 June 2022 08:50

To: Bryson, Deborah <Deborah.Bryson@southandvale.gov.uk>
Subject: RE: Cholsey Neighbourhood Plan - SEA Screening

#### \*\*EXTERNAL\*\*

Dear Deborah,

Please accept me apologies for the delay in coming back to you – I needed to check through the question with some colleagues.

But we are content to agree with you that no further SEA is required in this instance.

Best regards,

Rachel

Rachel Fletcher (she/her)
Inspector of Historic Buildings and Areas
Tel: 07880 244585

Working days: Monday, Tuesday, Wednesday